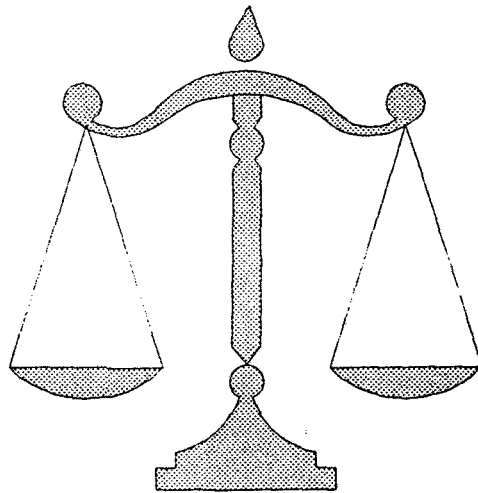
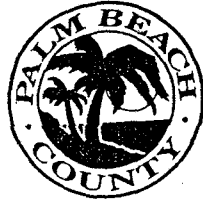


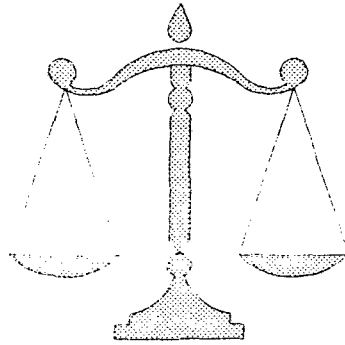
Palm Beach County
CRIMINAL JUSTICE COMMISSION



Annual Report
1992



Palm Beach County
CRIMINAL JUSTICE COMMISSION



Annual Report
1992

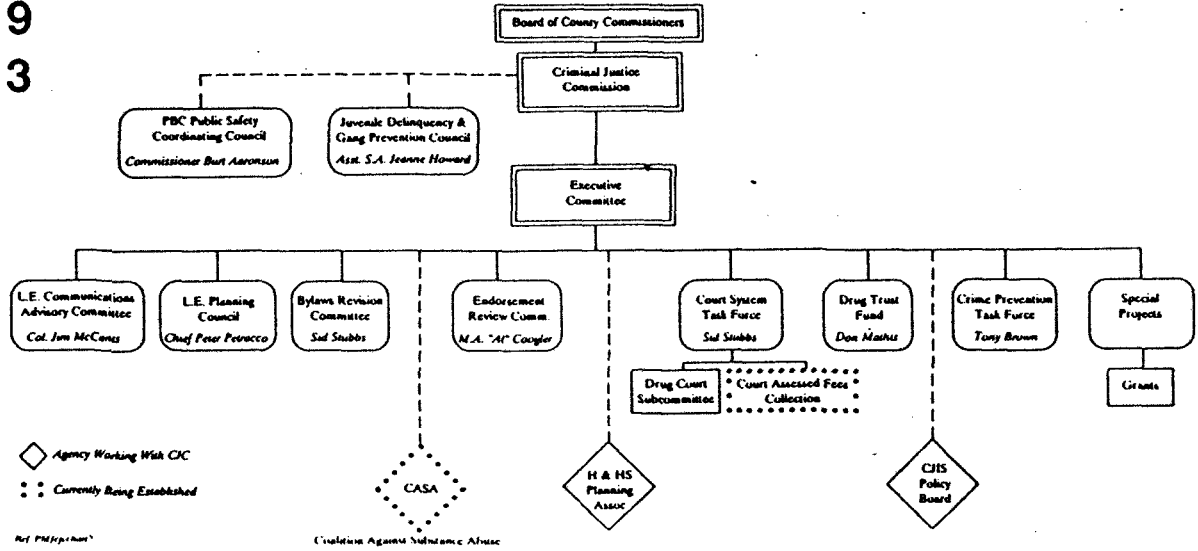
This publication was designed and edited by the Criminal Justice Commission Staff.

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Palm Beach County Criminal Justice Commission

Functional Organizational Chart

January 1993

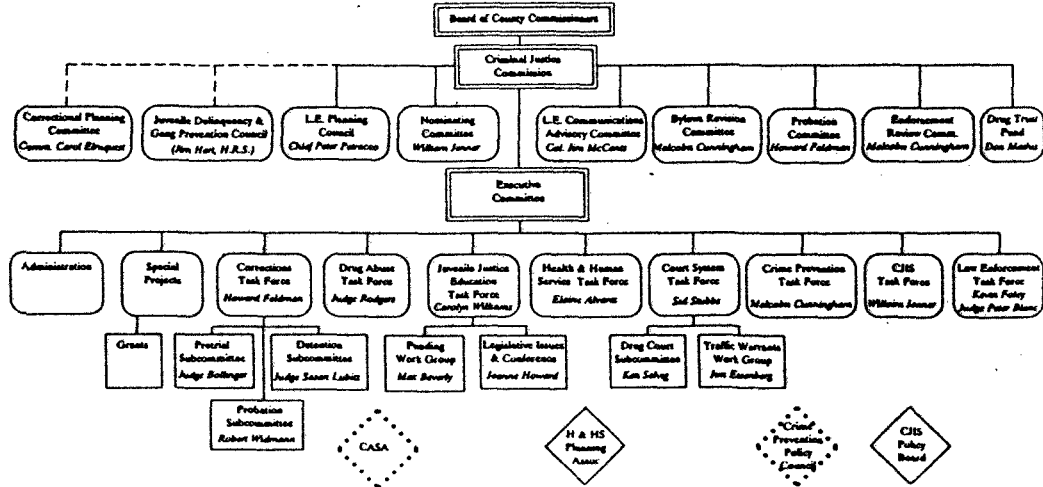


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Palm Beach County Criminal Justice Commission

Functional Organizational Chart

As of November 1992



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Palm Beach County Criminal Justice Commission

Functional Organizational Chart

As of December 1990

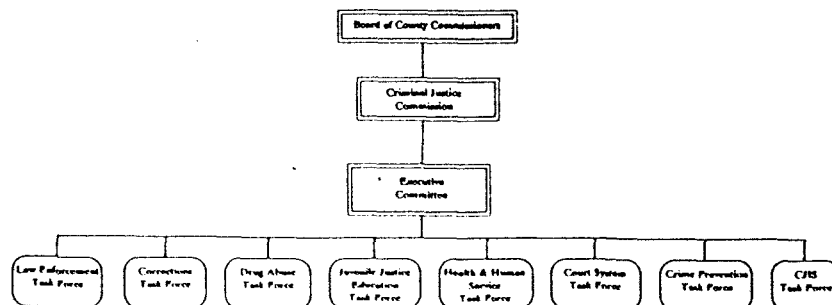


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CRIMINAL JUSTICE COMMISSION

F. Malcolm Cunningham, Jr., Chairman
Sidney A. Stubbs, Jr., Vice Chairman
B.R. Riggs, Secretary
Don Mathis, Treasurer

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January 9, 1993

Dear Fellow Criminal Justice Commission Members,

As 1992 draws to a close, so does my term as Chair of the Palm Beach County Criminal Justice Commission. This message to you is twofold - not only would I like to congratulate and commend you, the Commission, on your accomplishments during 1992, but I would also like to extend many thanks for the challenging and enjoyable time I have had serving as your Chair since September, 1990.

In 1992 I believe the Criminal Justice Commission had its most productive year since its inception.

The Criminal Justice Information System (CJIS) continues its development at a more welcomed and rapid pace. Our Correctional Planning Committee obtained \$150,000 from the Florida Department of Corrections for drug treatment in halfway houses. The Law Enforcement Planning Council was established during 1992 and is now meeting regularly to address law enforcement policy issues. Two powerful policies were adopted by the Law Enforcement Planning Council and endorsed by the Criminal Justice Commission - uniform use of deadly force and pursuit policies. In response to public concern and the startling increase in the number of drive-by shootings in Palm Beach County, a multi-agency Violent Crimes Unit was established and has been extremely successful in reducing incidences of violent crime. The Law Enforcement Communications Committee was established to address long-term law enforcement communications issues for Palm Beach County. Our first priority, drug court, may have the financial backing from the Sheriff to finally come to fruition by 1993. Our new Prosecutor has agreed to assure that county jail is no longer used as our primary sentencing sanction and to assure all plea agreements include the assessment of criminal justice and drug trust fund fees. The statutorily mandated Juvenile Delinquency and Gang Prevention Council has been established and is looking forward to a very busy year in 1993. And, perhaps most importantly, the Criminal Justice Commission closely examined and will soon make its recommendation to the Board of County Commissioners regarding the issue of County Probation service providers.

As you can see, the Criminal Justice Commission continues to generate positive change. All of the accomplishments, to date, are the result of bringing together criminal justice and private sector leaders in a united mission of developing a more efficient and cost-effective criminal justice system for Palm Beach County. I am proud of the Criminal Justice Commission and look forward to continuing my involvement as an active member of the full Commission and of the Executive Committee.

On to 1993!

Sincerely,

M.A. "Al" Coogler, Jr., Esq.
Chair

PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

**1992 ANNUAL REPORT
(January - December, 1992)**

INTRODUCTION

1992 was a year of progress for the Criminal Justice Commission. It was a very successful year with regard to the continued strengthening of interagency coordination in all areas relating to the criminal justice system in Palm Beach County. The Criminal Justice Commission takes great pride in bringing together the representatives of the varying agencies to work cooperatively and solve problems jointly. This is the key to enabling us to achieve our mission of making Palm Beach County's criminal justice system more cost effective and efficient.

Throughout the year, several major projects were initiated, some continue, and many were completed, such as the creation of a Pretrial Services Agency. The Task Forces and their subcommittees, representing over 300 criminal justice agents and concerned citizens of Palm Beach County, were active in identifying priorities, assessing alternatives, and recommending solutions to local problems. The organization of the Criminal Justice Commission will differ as we enter 1993. The Criminal Justice Commission, its Task Forces, Committees and staff are enthusiastic and eager to continue generating positive change in 1993.

HISTORY AND MISSION

The mission of the Criminal Justice Commission remains the same since its inception in August of 1988 when the Commission was formally established by County Ordinance No. 88-16. The Palm Beach County Board of County Commissioners undertook a bold and unique initiative when they acknowledged the need to reduce the criminal activity in Palm Beach County. The Criminal Justice Commission was established to study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal, and private agencies in Palm Beach County. The Criminal Justice Commission serves in an advisory capacity to the Board of County Commissioners and is in place to make recommendations to the Board on policies and programs designed to accomplish the following: a) to provide an overall coordination of law enforcement and crime prevention efforts; b) to provide for an efficient, cost-effective and timely criminal justice system; and c) to effect a reduction of crime in Palm Beach County on a permanent basis. The mission is broad, as is the range of possibilities for improvement, adjustment, and change within our criminal justice system.

MEMBERSHIP

The membership of the Criminal Justice Commission consists of thirty-three members, twenty primarily from the public sector who serve by virtue of their position and thirteen primarily from the private sector who are nominated by the Economic Council of Palm Beach County and affirmed by the Board of County Commissioners. Membership of the Criminal Justice Commission for 1992 included the following individuals:

- 1992 OFFICERS -

CHAIRMAN: M.A. "Al" Coogler, Jr., Esq.
Adams, Coogler, Watson & Merkel, P.A.

VICE-CHAIRMAN: F. Malcolm Cunningham, Jr., Esq.
Cunningham & Self

SECRETARY: Michael Miller, Chief
Belle Glade Department of Public Safety and President, Palm Beach
County Chief's of Police Association

TREASURER: Howard Feldman
Arthur Andersen & Co.



M.A. "Al" Coogler, 1992 Chairman



F. Malcolm Cunningham, Jr. 1993 Chairman

- PUBLIC SECTOR MEMBERS -

Clerk of the Palm Beach County Circuit Court:
Honorable Milton Bauer

Crime Prevention Officer's Association President:
Sergeant Samuel Goldstein

Drug Enforcement Administration Resident Agent-in-Charge:
Mr. John Wagner

Federal Bureau of Investigation Senior Representative:
Mr. Robert W. Neumann

Fifteenth Judicial Circuit, Chief Judge:
Honorable Daniel T.K. Hurley

Fifteenth Judicial Circuit, Administrative Judge, Juvenile Division:
Honorable Karen L. Martin

Florida Dept. of Law Enforcement, Senior Special Agent:
Mr. Mike Loffredo

Health Department Director:
Dr. Jean Malecki

H.R.S., District 9 Administrator:
Dr. James T. Howell

Municipal League President:
Honorable Michael Martino

Palm Beach County School Superintendent:
Dr. C. Monica Uhlhorn

Palm Beach County Sheriff:
Honorable Richard P. Wille

Palm Beach County Legislative Delegation:
Honorable Edward J. Healey

Palm Beach County Board of County Commissioners Representative:
Honorable Carol J. Elmquist

Palm Beach County Police Chief's Association President:
Chief Michael Miller, Belle Glade

Public Defender for Palm Beach County:
Honorable Richard L. Jorandby

State Attorney for Palm Beach County:
Honorable David H. Bludworth

United States Attorney, Southern District:
Mr. James G. McAdams III

United States Coast Guard Station Chief:
James W. Scott, CW02

West Palm Beach Police Department Chief:
Chief B.R. Riggs

Florida Department of Corrections, Probation and Parole Administrator:
Ms. Valerie Rolle

- PRIVATE SECTOR MEMBERS -

M.A. "Al" Coogler, Jr., Esq., Adams, Coogler, Watson & Merkel.

F. Malcolm Cunningham, Jr., Esq., Cunningham & Self.

JoAnne S. Engelbracht, I.B.M.

Howard Feldman, Managing Partner, Arthur Andersen & Co.

Kevin J. Foley, The Foley Company.

Dr. Effie C. Grear, Principal, Glades Central High School.

William C. Jenner, Pratt & Whitney.

Paulette Koch, Paulette Koch Real Estate, Inc.

Milton Lavernia, Milton Lavernia, Inc., & Inter-American Businessmen's Assoc.

Don Mathis, Regional Director, Southern Bell.

Sidney A. Stubbs, Jr., Esq. Jones, Foster, Johnston, and Stubbs.

Gerald A. Williams, Esq., Haygood & Williams, P.A.

CRIMINAL JUSTICE COMMISSION STAFF

Staff of the Criminal Justice Commission consists of an Executive Director, two Senior Planners, and an Administrative Secretary. Ms. L. Diana Cunningham, hired in November, 1990, continues as the Executive Director. Ms. Patricia Sheffield and Ms. Janice Alger are the Senior Planners; and Ms. Jennifer Sauer is the Administrative Secretary. Due to budgetary constraints, it is necessary that this staff maintain an exceptionally heavy workload, and often work both evening and weekend hours to complete projects and meet deadlines. 1992 was the first full year that the present staff worked together, which allowed for increased stability with in the office. There exists strong working relationships amongst staff based upon respect, teamwork, motivation, and commitment to a mutual goal.



Patricia Sheffield Diana Cunningham Janice Alger

In addition to the above mentioned staff, the Criminal Justice Commission was fortunate in 1992 to have had the assistance of two Senior Aides. Ms. Grace S. Alexander and Ms. Grace C. Covert became invaluable to the Criminal Justice Commission, and their assistance is greatly appreciated.

Criminal Justice Commission staff had a college intern assigned during a portion of 1992. The Boca Raton Police Department assisted in arranging for Mr. Peter Muir of Georgia Southern University to complete a portion of his internship with the Criminal Justice Commission. Mr. Muir worked with Criminal Justice Commission staff for approximately twelve weeks, during which time he assisted with a number of projects, including updating crime statistics and investigating the Gun Buy-Back Program.

The Criminal Justice Commission, in conjunction with the Palm Beach County Department of Personnel and TV Channel 20, engaged in a volunteer recruitment effort in 1992. This proved to be successful, as the response to the television advertisement was beyond what was expected. The Executive Director held four volunteer orientation meetings, at which time the respondents were

provided all background information and forms necessary. Criminal Justice Commission staff has been truly fortunate to have obtained the assistance of three individuals who have contributed uncountable hours, including evening hours, to help staff complete projects. The efforts of Mr. Michael Maines, Mr. Fred Hammond, and Mr. Robert Kedell are tremendously respected and appreciated. Mr. Maines worked diligently collecting and evaluating data from local criminal justice agency offices to begin compiling data on Palm Beach County's criminal justice expenditures. Mr. Hammond has assumed full responsibility for coordinating a committee to identify all criminal justice service delivery agencies and programs for a data base being created by the Health and Human Services Planning Association, in addition to assisting with many other staff projects. Mr. Kedell has been an asset to both the Law Enforcement Planning Council and the Juvenile Delinquency and Gang Prevention Council as he drafted, in full, the bylaws for both Councils. The Criminal Justice Commission is hopeful that they may continue receiving assistance from these individuals.

It is also important to note that, as in 1991, many criminal justice agencies have cooperated greatly with the need for additional manpower and provided loaned staff at various times in 1992. These agencies include, but certainly are not limited to, the Palm Beach County Division of Probation and Victim Services, the Sheriff's Office, the Children's Services Council, the Health and Human Services Planning Association, a number of the local Police Departments, the Department of Corrections Division of Probation and Parole, H.R.S., and others. This agency cooperation is vital to Criminal Justice Commission success, and it too is greatly welcomed and appreciated.



Criminal Justice Commission At Work

- 1992 -

The following is the EXECUTIVE SUMMARY of the major accomplishments of the Criminal Justice Commission in 1992. It is followed by a more detailed look at these issues and other special projects which were undertaken by the Criminal Justice Commission. Information is separated into the Task Force and Subcommittee areas.

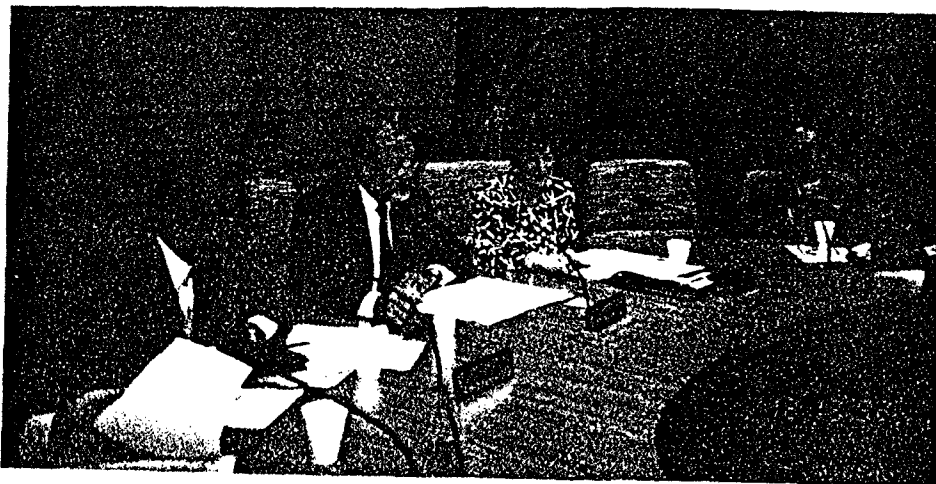
EXECUTIVE SUMMARY

1992 MAJOR PROJECTS

- **THE INTENDED CJC PROCESS HAS COME TO FRUITION:** There is now clear evidence of cooperative and collaborative efforts by many criminal justice agencies, which is one of the primary reasons behind the establishment of the Criminal Justice Commission. Examples include the issue of prostitution which was brought forward by West Palm Beach Mayor Nancy Graham and City Commissioner Jeffrey Koons. This issue requires the involvement of the State Attorney, Public Defender, Health Department, Jails, Law Enforcement Agencies, and the public. A second example in the new State Attorney's intention to establish "community-based prosecution". This will again require the involvement of the State Attorney, Clerk, Public Defender, Judiciary, and law enforcement agencies, among others. The most impressive realization is that **ALL OF THESE AGENCIES ARE ALREADY IN PLACE ON THE CRIMINAL JUSTICE COMMISSION, MAKING COMMUNICATION AND COOPERATION LITERALLY GUARANTEED.**
- In 1992, the membership of the Criminal Justice Commission, its Executive Committee, Task Forces and Subcommittees consisted of over 300 criminal justice experts and concerned citizens of Palm Beach County. This overwhelming interest and commitment are what makes the Criminal Justice Commission effective.
- The **PUBLIC SAFETY COORDINATING COUNCIL** (previously the **CORRECTIONAL PLANNING COMMITTEE**) received notification from the Florida Department of Corrections of the award of a \$150,000 contract for State funds to supplement Palm Beach County drug farm Phase III (half-way house beds). Currently, the contract between Palm Beach County and the Department of Corrections and subcontracts with the Drug Abuse Foundation and C.A.R.P. are being executed.
- Through the research and evaluation of the **TRAFFIC WARRANTS WORK GROUP** of the **COURT SYSTEM TASK FORCE**, the Criminal Justice Commission submitted a Board of County Commissioners agenda item with the following recommendations: 1) that the County contract with a private collection agency for outstanding civil traffic infraction fines; 2) that the Clerk of the Circuit Court identify the fiscal impact of implementing the payment of fines by credit card; and 3) that the Clerk determine the cost effectiveness of having satellite offices for the payment of fines. A February 9, 1993 BoCC Workshop is scheduled.
- The **DRUG COURT SUBCOMMITTEE OF THE COURT SYSTEM TASK FORCE** completed its final recommendation to the Criminal Justice Commission that a Drug Court should be established in Palm Beach County. Following that recommendation, the **DRUG COURT IMPLEMENTATION COMMITTEE** was established to develop detailed plans for such a Drug Court.

-
- The LAW ENFORCEMENT TASK FORCE, in response to the severe problem of violent street crime, particularly drive-by-shootings, recommended the establishment of a Multi-Agency Violent Crimes Unit, comprised of law enforcement officers from numerous municipalities, as well as representatives from A.T.F., U.S. Customs, U.S. Attorney, and the State Attorney Office of the 15th Judicial Circuit. Statistics clearly indicate that the Violent Crimes Unit has had a positive impact on the number of drive-by-shootings and other violent crimes throughout Palm Beach County.
 - The LAW ENFORCEMENT PLANNING COUNCIL was established in June, 1992. Its membership consists of the Police Chief's of every municipality in Palm Beach County, fifteen of which are voting members. The Planning Council, as recommended in the Kalmanoff Study, meets monthly to discuss, evaluate, and develop law enforcement policy issues for Palm Beach County. The Criminal Justice Commission is extremely proud of this accomplishment, and has already seen great progress. It is another example of the effectiveness of bringing together agency heads to discuss common problems.
 - The Criminal Justice Commission strongly endorsed the concept of a TRUANCY INTERDICTION PROGRAM, and assisted the West Palm Beach Police Department in its request for Children's Services Funds. Upon award of the funds, the Criminal Justice Commission assisted in facilitating space provision at the Palm Beach County Sabal Palm Youth Services Center. Thus far, the T.I.P. program has been extremely successful, and has been offered the support and assistance of the Crime Prevention Task Force in 1993.
 - The JUVENILE JUSTICE/EDUCATION TASK FORCE, in conjunction with the Florida Commission on Juvenile Justice of the Florida Legislature, co-sponsored a one-day workshop for the entire region of Florida. The workshop was held to organize and prepare a 1993 Legislative packet on all juvenile issues, which was printed in the.
 - The statutorily mandated JUVENILE DELINQUENCY AND GANG PREVENTION COUNCIL was established. This body will develop a comprehensive delinquency prevention plan to meet the needs of Palm Beach County. The Criminal Justice Commission is enthusiastic about the capabilities of the new Council, which began meeting in late 1992.
 - The CRIMINAL JUSTICE COMMISSION and its PROBATION COMMITTEE, following over a year of discussion and debate, has finalized its recommendation regarding the provision of County Court probation services in Palm Beach County. The recommendation, scheduled to go before the Board of County Commissioners January 26, 1993, is that County Court probation services should be consolidated and provided by one entity administered by Palm Beach County Government, and under the County Administrator.
 - The LAW ENFORCEMENT PLANNING COUNCIL evaluated and adopted both a uniform use of force policy and a uniform pursuit policy for Palm Beach County. These policies were also endorsed by the Palm Beach County Chief's of Police Association and the Criminal Justice Commission.

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- The LAW ENFORCEMENT PLANNING COUNCIL is currently examining the issue of prostitution in Palm Beach County, which was brought forward to the Criminal Justice Commission by West Palm Beach Mayor Nancy Graham and West Palm Beach City Commissioner Jeffrey Koons. The Planning Council intends to recommend possible solutions to the prostitution problem to the Criminal Justice Commission.
 - The LAW ENFORCEMENT COMMUNICATIONS COMMITTEE was established to achieve intergovernmental cooperation and to disseminate information throughout the County regarding the implementation of an 800 megahertz trunking communications system. This massive project will link all law enforcement agencies communication capabilities. This Committee arranged for Mr. Glenn Maynes, the State Communications Director in Tallahassee to address this current state-wide issue.
 - The LAW ENFORCEMENT COMMUNICATIONS COMMITTEE also made a recommendation to the Criminal Justice Commission that the Board of County Commissioners be encouraged to adopt a \$12.50 surcharge on moving traffic violations to finance the county communications system. This recommendation has been adopted by the Board of County Commissioners.
 - The Criminal Justice Commission was notified by the Board of County Commissioners in March of 1992 that it would be responsible for administering the DRUG ABUSE TRUST FUND, previously administered by the Community Services Department. A TRUST FUND REVIEW COMMITTEE was established and has encouraged the inclusion of this assessment in plea agreements and sentences.
 - The CRIMINAL JUSTICE COMMISSION has been directed by the Board of County Commissioners to create joint task force with the MINI-GRACE COMMITTEE and make recommendations to the Board regarding all criminal justice expenditures and revenues. This massive project will require assistance from a number of County Departments, including O.F.M.B.



1992 ANNUAL REPORT

- CORRECTIONS TASK FORCE -

DETENTION SUBCOMMITTEE.

The Criminal Justice Commission was directed by Commissioner Mary McCarty to examine current programs offered to female inmates in Palm Beach County's jail facilities. Specifically, staff was directed to review proposed legislation which mandates that women be provided the same programs as offered male inmates. This gender equity legislation, which resulted from a report by the Gender Bias Commission of the Florida Supreme Court, is scheduled for implementation in October 1993. The matter was referred by the Criminal Justice Commission to the Detention Subcommittee of the Corrections Task Force.

The Detention Subcommittee met regularly throughout 1992 to examine both concerns with the specific legislation and with individual subcommittee members. Their goal was to identify any potential cost to the County to achieve full compliance with the legislation. The Subcommittee found, through their research, that many of the issues addressed by the legislation will be remedied when the new Stockade facility becomes fully operational and upon relocation of women inmates to the Gun Club jail facility in 1993.

The following are examples of issues addressed by the Subcommittee since January, 1992: availability of female referral space in the drug farm, drug dorms, inmate medical care as related to specific female concerns, issuance of inmate personal hygiene items for women, available religious programs, equitable work release/job opportunities, access to exercise and recreation space and equipment, available educational/vocational programs, and equitable visitation privileges.

Criminal Justice Commission staff prepared an interim response to Commissioner McCarty in January, 1992, and a final report outlining the findings of the Detention Subcommittee in December, 1992, which is being prepared for final submission.

The Detention Subcommittee also had the privilege of touring both the Stockade facility and the new jail facility at Gun Club. Response to the tours was positive, as they provided the members with a clear picture of the many common problems faced by Correctional facilities. Touring the new jail facility provided a look into the future of Palm Beach County corrections, which pleased subcommittee members.

PROBATION SUBCOMMITTEE.

The Probation Subcommittee of the Corrections Task Force completed its report on what would constitute a model probation agency in Palm Beach County in early 1992. Their report was presented to, and endorsed by, the Criminal Justice Commission at its January 27, 1992 meeting. The Probation Subcommittee was highly commended by the Criminal Justice Commission for its efforts. The final

report was utilized heavily throughout 1992 by agencies involved with the issue of County Probation, including the Office of Financial Management and Budget (OFMB) and the Probation Committee of the Criminal Justice Commission and will be used in developing a new consolidated probation service for county court cases.

PRETRIAL SUBCOMMITTEE.

With Palm Beach County's Pretrial Services Agency fully implemented, the Pretrial Subcommittee was idle through most of 1992. Mr. Charles Trotta, Manager of the Pretrial Services Agency, addressed the Executive Committee of the Criminal Justice Commission on several occasions regarding the status of the Pretrial Services Agency, in addition to providing them with monthly written status reports. The Executive Committee is pleased with the progress of Pretrial Services and is eagerly anticipating a formal evaluation.

- COURT SYSTEM TASK FORCE -

TRAFFIC WARRANTS WORK GROUP.

The traffic warrants work group of the Court System Task Force was busy in 1992 meeting to complete its mission of examining all methods to reduce the high number of warrants issued in Palm Beach County due to initial civil traffic offenses. The work group produced a number of recommendations which were summarized by Criminal Justice Commission staff and forwarded to the full Criminal Justice Commission for their review. A Board of County Commissioners agenda item was submitted with the following recommendations: 1) that the County contract with a private collection agency for outstanding civil traffic infraction fines; 2) that the Clerk of the Circuit Court identify the fiscal impact of implementing the payment of fines by credit card; and 3) that the Clerk determine the cost effectiveness of having satellite offices for the payment of fines. This issue was to be addressed by the Board of County Commissioners at a December 1, 1992 workshop, however has since been rescheduled for February 9, 1993.

DRUG COURT SUBCOMMITTEE.

The Drug Court Subcommittee of the Court System Task Force completed its final recommendation to the Criminal Justice Commission that a Drug Court should be established in Palm Beach County as long as adequate funds for drug treatment exist. Following that recommendation, the Drug Court Implementation Committee was established to develop detailed plans for such a Drug Court. The efforts of the Drug Court Implementation Committee are located further along in this report.

- CRIME PREVENTION TASK FORCE -

The Crime Prevention Task Force met regularly throughout 1992 in the attempt to create a crime prevention strategy for Palm Beach County. It has been the feeling of the Task Force that to successfully prepare a crime prevention strategy for a County the size of Palm Beach, it would be most

beneficial to bring in the expertise of a consultant to evaluate past and present crime prevention needs and recommend a future course of action. Lack of funding in 1992 made this virtually impossible, so the Task Force worked innovatively down other crime prevention avenues. Funding for a crime prevention consultant will remain on the top of the Task Force priority list for 1993 in the hope that funding becomes available.

The Crime Prevention Task Force, in response to the increasing number of drive-by-shootings and violent crimes throughout Palm Beach County and in particular in the north section of West Palm Beach and Riviera Beach, requested the assistance of the Riviera Beach Police Department to conduct security surveys on housing projects in the most problemed areas of their city. Captain Jerry Poreba, at the direction of then Chief James Fitzgerald, responded to the Task Force request and provided them with a comprehensive security survey of the Ivey Green Housing Complex. It was in this area that Allan James Pierce was violently killed in an attempt to stop a robbery in progress. Following the Ivey Green security survey, the Task Force was provided similar surveys of the Broadmoor and Stoneybrook Housing Complexes. One of the many recommendations which resulted from the Ivey Green security survey was the construction and staffing of a security guard station at the entrance of the housing complex to prevent non-occupants and guests from entering the property after hours. This recommendation was presented to the Economic Council by the Criminal Justice Commission for their assistance. Since that time, plans for the construction of a security guard station are underway under the direction of the Shannon R. Ginn Construction Company. The Crime Prevention Task Force plans in 1993 to continue examining the recommendations of the security surveys and assist in their implementation.

Additionally, the Crime Prevention Task Force: examined the issues of drug user evictions from housing projects, with the assistance of Mr. Bobbie Brooks, Riviera Beach Housing Authority; examined the legality of completing background checks on potential housing project tenants; provided input to the Private Industry Council regarding federal funding for jobs for area youth; viewed a presentation by the "Seniors vs. Crime" Program which is sponsored by the Attorney General's Office for expansion consideration; and assisted in the establishment of the Truancy Interdiction Program (TIP) in conjunction with the West Palm Beach Police Department.

Task Force members are now prioritizing crime prevention issues to address in 1993. The past Task Force Chair, Malcolm Cunningham, has been elected as the 1993 Chair of the full Criminal Justice Commission and has therefore appointed a new Chair of the Crime Prevention Task Force. The new Chair is Mr. Tony Brown, Senior Vice President of Barnett Bank of Palm Beach County.

- CRIMINAL JUSTICE INFORMATION SYSTEMS (CJIS) -

Criminal Justice Commission staff, at the request of County Administration, developed a CJIS slide show to be used to educate County personnel on the benefits of the proposed CJIS System. Staff received great assistance and cooperation from numerous County Departments and personnel toward the completion of this project.

The CJC Executive Director requested staff training by ISS staff on the current CJIS system within Palm Beach County. The training resulted in the development of a training manual prepared by ISS concerning the current criminal justice computer capabilities for Palm Beach County.

Mr. Bill Jenner represented the Criminal Justice Commission on the CJIS Policy Board and provided monthly progress reports.

In addition, the Executive Director was active during 1992 with the CJIS Management Board, and coordinated with Computer System Project Staff regarding CJIS coordination with the Courts, probation, and law enforcement.

- LAW ENFORCEMENT TASK FORCE -

In response to the severe problem of violent street crime, particularly drive-by-shootings, with in Palm Beach County, the Law Enforcement Task Force provided the recommendation to establish a Violent Street Crimes Multi-Agency Unit comprised of law enforcement officers from numerous municipalities, with representation from A.T.F, U.S. Customs, U.S. Attorney, and the 15th Judicial Circuit Prosecutor. The recommendation was well-received, and under the direction of the Sheriff, the Violent Crimes Unit was established and sworn in on April 6, 1992. Since its inception, status reports from the Sheriff's Office clearly indicate that the Violent Crimes Unit has had a positive impact on the number of drive-by-shootings and other violent crimes throughout Palm Beach County. In early December, 1992 the Law Enforcement Task Force made a motion to recommend to the Sheriff that the Violent Crimes Unit continue functioning. This is an extremely unique cooperative effort by municipal, county, state, and federal agencies!

The Law Enforcement Task Force, at the direction of the Criminal Justice Commission, reviewed and recommended against establishing a proposed "Gang Graffiti Ordinance". Their review and recommendation included the establishment of a gang graffiti subcommittee who researched other cities throughout the United States with similar ordinances. This issue was forwarded to the Criminal Justice Commission via a Board of County Commissioners Directive. The Criminal Justice Commission affirmed the Task Force's recommendation to the Board of County Commissioners.

Criminal Justice Commission staff, at the direction of the Law Enforcement Task Force, researched the potential of a "Gun Buy Back" Program for Palm Beach County. Extensive contact and resources were provided by the Hennepin County, Minnesota, County Attorney's Office. Additional information was obtained from cities including St. Louis, Boston, New York, and San Diego. Staff made a presentation to the Law Enforcement Task Force, and is now arranging for two representatives from Hennepin County to come to Palm Beach County and address the Criminal Justice Commission. It was the recommendation of the Law Enforcement Task Force, at their last official meeting, to refer this issue to both the Law Enforcement Planning Council and the Crime Prevention Task Force.

The Law Enforcement Task Force was instrumental in the planning and establishment of the Law Enforcement Planning Council, as recommended in the Kalmanoff Study. The Task Force established

a subcommittee to finalize plans including a resolution, elections, bylaws, and mission. The Criminal Justice Commission is proud of this accomplishment and has already seen great progress.

The Law Enforcement Task Force "Weed and Seed" work group examined H.U.D. grant availability and coordinated a meeting with representatives from the West Palm Beach, Riviera Beach, and Palm Beach County Housing Authorities to offer assistance with the grant application process. Each Housing Authority decided to prepare individual grant applications as they felt there was no benefit to joint applications.

The Law Enforcement Task Force made its final recommendation to the Criminal Justice Commission regarding a proposed pawn shop ordinance for Palm Beach County, providing for fee assessment to be implemented to pay to have all pawned items computer logged. Upon endorsing the recommendation, the Criminal Justice Commission forwarded the issue to the Board of County Commissioners, urging its implementation.

Staff, at the direction of the Task Force, arranged for a presentation by Detective Barry Zeuww of the Boca Raton Police Department on gang activity in Palm Beach County. Detective Zeuww provided an extremely informative presentation to the Task Force. Additionally, Criminal Justice Commission staff attended a one-day seminar sponsored by Florida Atlantic University's Institute of Government, entitled "Gangs in America - Are They in Your Backyard?" The featured speaker was Dr. Ronald Huff from Ohio State University. Gangs currently identified as active in Palm Beach County total approximately 72, with as many as 200 individuals involved.

- JUVENILE JUSTICE / EDUCATION TASK FORCE -

The Juvenile Justice/Education Task Force held numerous meetings throughout 1992 intended to encourage community groups and agencies to apply for Children's Services Council grants which are designed to fill in the gaps in the Juvenile Justice continuum of services. One such agency was the West Palm Beach Police Department, who applied with the Children's Services Council for funds to establish the Truancy Interdiction Program (TIP). The Criminal Justice Commission and the Juvenile Justice/Education Task Force strongly endorsed the concept of TIP, and submitted it as a high priority for 1992. The TIP program began in October and has succeeded beyond all expectations. The Task Force assisted in facilitating space provision at the Palm Beach County Sabal Palm Youth Services Center where the program, staffed by only two individuals, is serving fifteen schools throughout Palm Beach County. First quarter statistics are at this time unavailable, but TIP personnel report that the daytime crime rate has been reduced.

The Juvenile Justice/Education Task Force, in conjunction with the Florida Commission on Juvenile Justice of the Florida Legislature, co-sponsored a one day workshop for the entire eastern region of Florida. The workshop was held to organize and prepare a 1993 Legislative packet on all juvenile issues which has been printed in the Commission on Juvenile Justice, Regional Conference Series Report, 1992. The turn-out at the workshop was impressive, which further illustrates the concern and commitment to Florida's children.

The Task Force was also instrumental in the planning and development of the statutorily mandated Juvenile Delinquency and Gang Prevention Council. Criminal Justice Commission staff was provided a part-time planner by the Children's Services Council to staff the Council. It is a statutorily mandated body established to develop a comprehensive delinquency prevention plan which meets the needs of Palm Beach County. It has met twice and elected 1993 officers. The Criminal Justice Commission is enthusiastic about the capabilities of this new Council.

Additionally, the Juvenile Justice/Education Task Force established a funding workgroup in 1992 to investigate and explore potential funding for juvenile projects from both the public and private sector.

- PROBATION COMMITTEE -

Upon receipt of the report of the Probation Subcommittee of the Corrections Task Force, which described a "model probation agency", the Criminal Justice Commission appointed a new Probation Committee. The first Subcommittee was primarily comprised of probation service providers. The new Committee, comprised only of Criminal Justice Commission members, was charged with evaluating the entire probation issue to make a recommendation as to whether probation services in Palm Beach County should be provided by one government agency, one private agency, or both as is currently done. Criminal Justice Commission staff, at the direction of the Probation Committee, prepared extensive research into probation services throughout Florida. This information, in addition to two reports by Palm Beach County's Office of Financial Management and Budget (OFMB), enabled the Probation Committee to recommend that probation services be provided by county government only. Following that recommendation, Criminal Justice Commission staff was directed to prepare a report detailing the potential cost, revenues, and staffing patterns necessary for Palm Beach County to absorb all probation responsibilities. The staff report and the recommendation of the Probation Committee were forwarded to the full Criminal Justice Commission at a special call meeting in December, at which time the recommendation was fully endorsed. Additional discussion followed regarding what agency or department should be responsible for developing and later administering a newly created, government funded probation service for county court clients. That recommendation and the entire issue is scheduled for a Board of County Commissioners workshop on January 26, 1993, where the Criminal Justice Commission will make its presentation.

- LAW ENFORCEMENT PLANNING COUNCIL -

The Law Enforcement Planning Council, established by the Criminal Justice Commission and the Law Enforcement Task Force, held its first meeting in July, 1992. Membership of the Planning Council consists of the Police Chiefs of every municipality in Palm Beach County, fifteen of whom are voting members. The Planning Council finalized and adopted its bylaws and held the election of its Chair, Chief Peter Petracco of Boca Raton, and Vice-Chair, Chief Billy Riggs, of West Palm Beach.

The first accomplishment of the Planning Council was to evaluate and adopt both a uniform use of force policy and a uniform pursuit policy for Palm Beach County. These policies were also endorsed by the

Palm Beach County Chief's of Police Association and the Criminal Justice Commission. Members of the Law Enforcement Planning Council presented to the Palm Beach County Legislative Delegation a recommendation to enhance the penalty for fleeing and eluding a police officer to a third degree felony.

The Planning Council endorsed the concept of the School Board creating a magnet school for criminal justice studies.

The Planning Council has been directed by the Criminal Justice Commission to review the issue of prostitution in Palm Beach County and make a recommendation regarding potential solutions to the problem. The issue was brought before the Criminal Justice Commission by West Palm Beach Mayor Nancy Graham and West Palm Beach City Commissioner Jeffrey Koons. The Planning Council has established a subcommittee, comprised of representatives of the Planning Council, State Attorney's Office, Public Defender's Office, County Attorney's Office, Health Department, and the City of West Palm Beach, to review the issue. It is the intention of the subcommittee to recommend possible remedies to the problem which will be appropriate for Palm Beach County.

The Planning Council is also reviewing a request by South Palm Beach Chief Stanley Morse, which recommends to make illegal the travelling into a coastal area which has been ordered to evacuate due to an impending hurricane. Staff has been directed to contact other coastal cities regarding their procedures for evacuation.

In addition, the Planning Council members have been preparing lists of law enforcement issues they would like to see addressed in 1993. It is their intention to prepare a 1993 work plan.

- LAW ENFORCEMENT COMMUNICATIONS COMMITTEE -

The Law Enforcement Communications Committee, established to achieve intergovernmental cooperation and to disseminate information throughout the County regarding the implementation of an 800 megahertz trunking communications system, met actively throughout 1992. Chaired by Colonel Jim McCants, of the Palm Beach County Sheriff's Office, the group arranged for Mr. Glenn Maynes, State Communications Director in Tallahassee, to address the state-wide issue. Mr. Maynes reviewed the state-wide radio communications system intended to serve state agency law enforcement. A pilot project in south Florida is currently behind schedule due to problems with permits, but is operational. Mr. Maynes clarified that Palm Beach County may be included in the next phase of the project.

Members of the Law Enforcement Communications Committee made informative presentations before the Palm Beach County Chief's of Police Association and the Law Enforcement Planning Council to educate them on the potential capabilities of the proposed communications system. The Communications Committee intends, at a later date, to arrange a seminar with the Police Chiefs and the communications consultant, who has recently been selected.

The Law Enforcement Communications Committee made a recommendation to the Criminal Justice Commission that the Board of County Commissioners be encouraged to adopt a \$12.50 surcharge on moving traffic violations to finance the county communications system. This recommendation has been adopted by the Board of County Commissioners.

- DRUG COURT IMPLEMENTATION COMMITTEE -

The Drug Court Implementation Committee was established by the Criminal Justice Commission to facilitate the plans and implementation of a drug court for Palm Beach County, when funding becomes available. The initiation of a drug court was a top 1992 priority of the Criminal Justice Commission at its December, 1991 workshop. Criminal Justice Commission staff arranged site visits to the Dade County drug court and the Broward County treatment facility. Representatives of the Implementation Committee attended the site visits, scheduled for the continued preparation and planning for a local drug court. Funding has been the only dilemma. The Sheriff has recommended to the Board of County Commissioners that a portion of his lapsed funds (unexpended although allocated) be redirected to pay for the Drug Court Treatment. A Board of County Commissioner's workshop has been rescheduled to February 9, 1993 on this project.

- PUBLIC SAFETY COORDINATING COUNCIL -

The Correctional Planning Committee was renamed, by statute and revised Board of County Commissioners Resolution, to the Public Safety Coordinating Council. The Public Safety Coordinating Council received notification from the Florida Department of Corrections of the award of a \$150,000 contract for State funds to supplement Palm Beach County drug farm Phase III (ie. halfway house beds). The money was applied for by Palm Beach County through the Community Corrections Partnership Act. Criminal Justice Commission staff, at the direction of the Coordinating Council, developed the scope of work, measures, and implementation plans for the \$150,000. A contract was prepared, with the assistance of the Florida Department of Corrections, for half-way house beds for Phase III SAAP offenders; and later approved by the Board of County Commissioners. Upon finalization of the contract, subcontracts with the Drug Abuse Foundation (DAF) and Comprehensive Alcoholism Rehabilitation Programs (CARP) for \$75,000 each for the provision of halfway house beds at a cost of \$32.00 per bed day. Currently contracts are being executed by both treatment agencies.

- BYLAWS REVISION COMMITTEE -

The Bylaws Committee was established to review issues including Criminal Justice Commission membership (both by Ordinance and by Economic Council appointment), elections, quorum issues, and the process and impact of changing Criminal Justice Commission bylaws. The Bylaws Committee completed a full review of the CJC bylaws during 1992, which were presented and approved by the full Criminal Justice Commission, and forwarded to the Board of County Commissioners. The significant changes included the deletion of representatives of the Coast Guard, Vice-chair of the Chief's of Police Association, Health Department Director, and School Board Superintendent. These representatives will be replaced by the Alcohol, Tobacco & Firearms, the Criminal Defense Lawyers,

the Florida Department of Corrections Probation and Parole Administrator, and a School Board member.

- DRUG ABUSE TRUST FUND REVIEW COMMITTEE -

The Criminal Justice Commission was notified by the Board of County Commissioners in March, 1992 that it would be responsible for administering the Drug Abuse Trust Fund. The trust fund was previously administered by the County's Community Services Department. The Criminal Justice Commission established the Review Committee to examine the trust fund and any possible problems with the assessment and collection of Trust Fund fines. Staff arranged, through the Finance Department, to receive copies of the P-400, P-401, and P-21 monthly expenditure reports to track the progress of the Drug Abuse Trust Fund.

The Chair of the Committee met with several key actors, including the Prosecutor and Judges, to encourage the inclusion of this assessment in plea agreements and sentences. The Criminal Justice Commission requested approval by the Board of County Commissioners Chair to delay allocating these funds until they could be substantially increased.

- COMMUNITY SERVICES WORK GROUP -

At the request of County Administration on November 25, 1992, the Criminal Justice Commission has begun plans to examine a Board of County Commissioners agenda item recommending the implementation of a community services program. A community services work group has been established, consisting of Criminal Justice Commission members and representatives from the State Attorney's and Public Defender's Offices, the County Attorney's Office, Risk Management, Court Administration and the Judiciary. It is the charge of the work group to recommend a community services program which would become a viable sanctioning option for Palm Beach County. Ms. Valerie Rolle is Chair. They have met only once thus far.

- JOINT PROJECT -

- CJC/JOINT COMMITTEE TO INCREASE COUNTY GOVERNMENT EFFICIENCY -

At the request of the Board of County Commissioners, the Criminal Justice Commission has been directed to create a joint task force with the joint committee to increase government efficiency, also known as the mini-grace committee, and make recommendations to the Board regarding criminal justice expenditures and revenues. It is the desire of the Board of County Commissioners that the County's Office of Financial Management and Budget identify all expenditures and revenues by Palm Beach County for criminal justice purposes. The joint task force will then be asked to evaluate those expenditures that are mandated and those that are optional and accordingly make recommendations to the Board of County Commissioners regarding future spending. The Criminal Justice Commission has established a work group which will coordinate with the mini-grace committee. This project will be a top priority for 1993. The first meeting resulted in prioritizing the Courts as the first phase of the project.

- OTHER SPECIAL PROJECTS -

The Executive Director participated in the monthly meetings of the Palm Beach County Chief's of Police Association and the Criminal Lawyers Association of Palm Beach. She is a member of both.

Staff prepared and submitted an application with the Children's Services Council for the receipt of funds to have Dr. Harold Hodgkinson, Director, Center for Demographic Policy, Institute for Educational Leadership, come to Palm Beach County. Children's Services Council funds were awarded, and the half-day seminar was co-sponsored by the Criminal Justice Commission, the Health and Human Services Planning Association, and the Children's Services Council. Dr. Hodgkinson provided a detailed analysis of 1991 census data, education, and youth and made his presentation specific to Palm Beach County. The information he provided is tremendously valuable to future planning.

The Criminal Justice Commission created a Resolution urging the Legislature to provide Palm Beach County with two additional county court judgeships.

The Executive Director established a strong working relationship with the Executive Director of the Health and Human Services Planning Association, Ms. Susan Buza. The Criminal Justice Commission and the Health and Human Services Planning Association hope to combine efforts in 1993 on activities and projects. A similar relationship has been established with the Children's Services Council staff and Executive Director, Ms. Barbara Kauffman.

Criminal Justice Commission staff attended United Way sponsored meetings regarding the creation of Palm Beach County's Coalition Against Substance Abuse (CASA), similar to the Miami Coalition. The CJC Executive Director assisted in the nominating process for CASA's Board of Directors.

One Planner attended a three-day Grantsmanship Conference in Orlando, Florida, sponsored by the Florida Council on Crime and Delinquency (FCCD) and the Association of Police Planners and Research Officers (APPRO).

Staff is facilitating the coordination and cooperation of representatives from the Palm Beach County School System's Probationer's Educational Growth (PEG) Program with Probation & Parole staff and the Courts to elicit full implementation of the program in Palm Beach County. The Criminal Justice Commission has provided its support and assistance to the new PEG Coordinator for Palm Beach County, Ms. Merrilee Highfield.

The Executive Director hosted a "Criminal Justice System Overview" seminar in conjunction with the Palm Beach County Department of Employee Development. Approximately 30 county staff, including the County Administrator and Deputy County Administrator, attended.

The Executive Director attended monthly County Department Head meetings, quarterly Department/Division Head meetings, and bimonthly Department Head Council meetings.

In addition to graduating and being elected to serve on the Board of Directors for Leadership Palm Beach County, Inc., the Executive Director assisted in the coordination of the Board of County Commissioner Candidates' debates. Criminal Justice Commission Vice-chair Malcolm Cunningham was the moderator.

The Executive Director worked closely throughout 1992 with the Drug Farm Sentencing Criteria Committee.

The Executive Director assisted in the coordination of a review by H.R.S. of "The House", a residence for alcoholics in West Palm Beach and run by Mr. Gary McGarrety.

Staff has assisted in the plans to coordinate a "Drug Free Workplace Program" for Palm Beach County. One Senior Planner is now certified.

The Executive Director facilitated Palm Beach County Administration with the development of a proposal for obtaining the Belle Glade Civic Center for the development of a youth recreation program, i.e. the Boys and Girls Club.

The Executive Director assisted staff from the Florida Department of Corrections in preparing a successful grant proposal to the American Probation and Parole Association (APPA) to obtain funds for drug testing for pretrial and sentenced defendants.

The Executive Director assisted in the development of plans to create a Criminal Justice Commission in Hillsborough County. She travelled to Tampa to meet with business leaders there.

The Criminal Justice Commission enjoyed significant coverage of activities by the local media, including the Palm Beach Post, the Sun Sentinel, and the Miami Herald.



1992 Annual Meeting